

Montana Correctional Enterprises

Gayle Butler, Administrator

2021 Legislative Sub-committee Budget Presentation

January 21, 2021



Montana Correctional Enterprises (MCE)

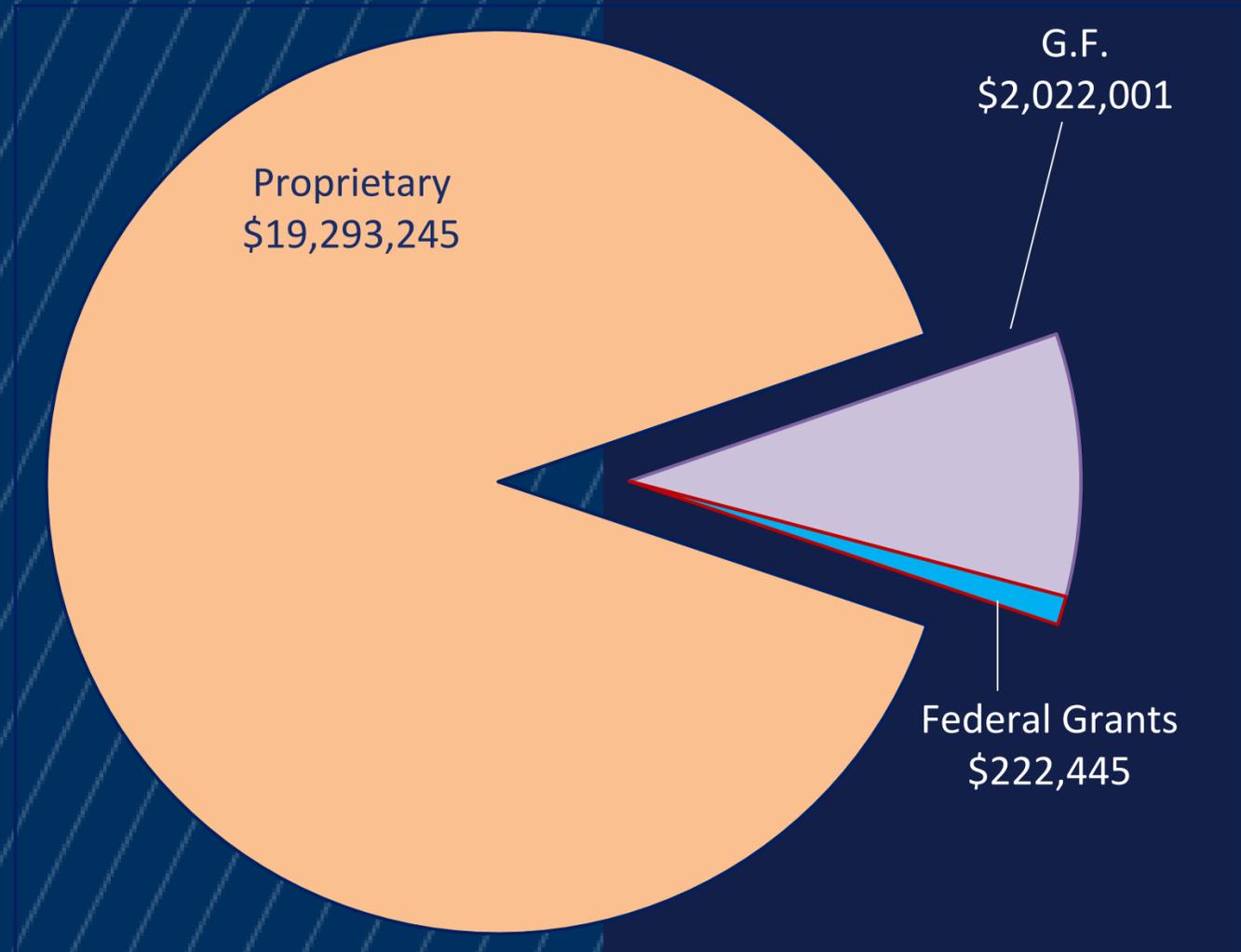
A Division of the Montana Department of Corrections

- *Teach*
 - *Train*
 - *Transform*
- Provide education and workforce training
- Provide transitional services
- Reduce recidivism
- Improve public safety
- Save tax dollars
- Improve facility security
- Focus on:
 - Employment
 - Accountability
 - Efficiency

Montana Correctional Enterprises

Background

- Funding
 - 90% - proprietary funding
 - 9% - general funded
 - 1% - federal grant funding
- Operates similar to private business
 - Produce and service revenues must cover all operating expenditures
 - Adequate cash flow
 - Balancing act between providing quality programming for offenders while reducing the perception of unfair competition with the private sector

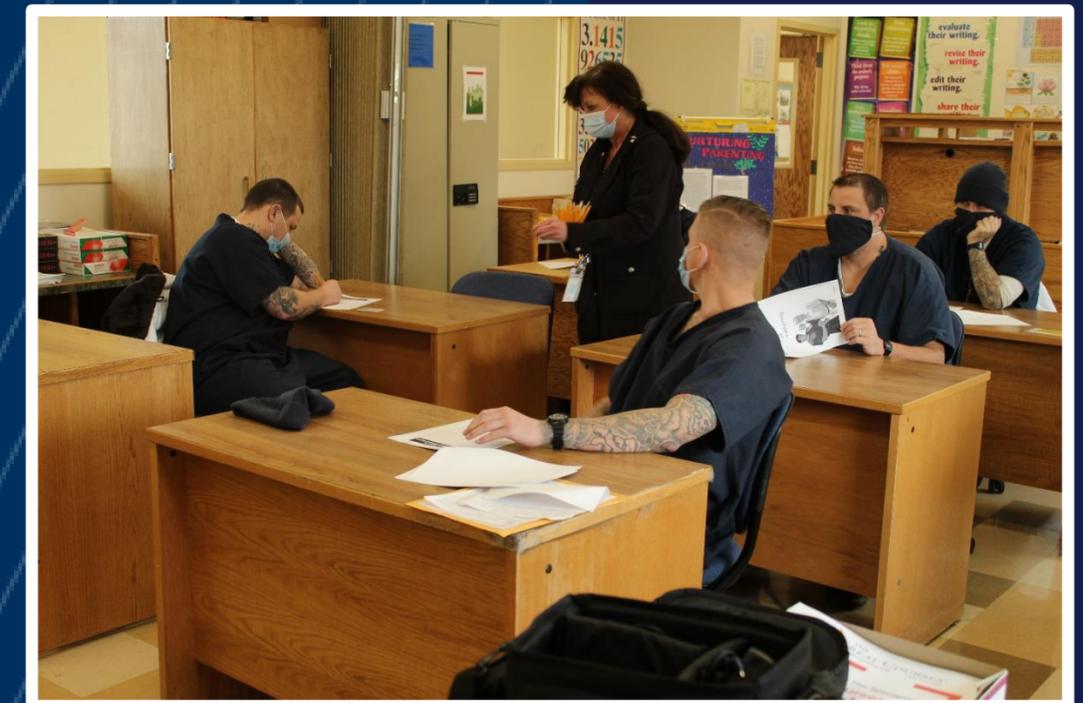


Benefits of MCE Programs

- Offenders learn specific work skills and life skills.
- Improves public safety
- Less tax dollars into our correctional system
 - Teachers and supervisors are security during the workday, relieving the need for additional general funded correctional officers
 - With 90% of program budget being self-supporting, offenders are learning skills at lower cost to the taxpayers of Montana
- Offenders:
 - pay their crime victim restitution
 - pay for hygiene items and personal clothing
 - save for release. MCE inmate workers receive reentry savings for each year they are involved in a work program
- Cause fewer problems inside the correctional facility – Idle hands are the devil’s workshop
- Between FY 2013 and 2017, Offenders involved in MCE programs recidivated at a lower rate.
 - Involved in MCE programming for one year or longer – 27.9%
 - Overall DOC recidivism – 38.5%
 - Difference in recidivism – 16.6 percentage points

Achievements – 2020 and 2021

- Produced over 22,000 pieces of PPE during the between April 1 and June 30, 2020
- Began working with the Rural Employment Opportunities non-profit to assist offenders who previously worked in agricultural programs find employment or educational services after release
- Partnered with Montana State University to develop a warehouse and inventory control strategy



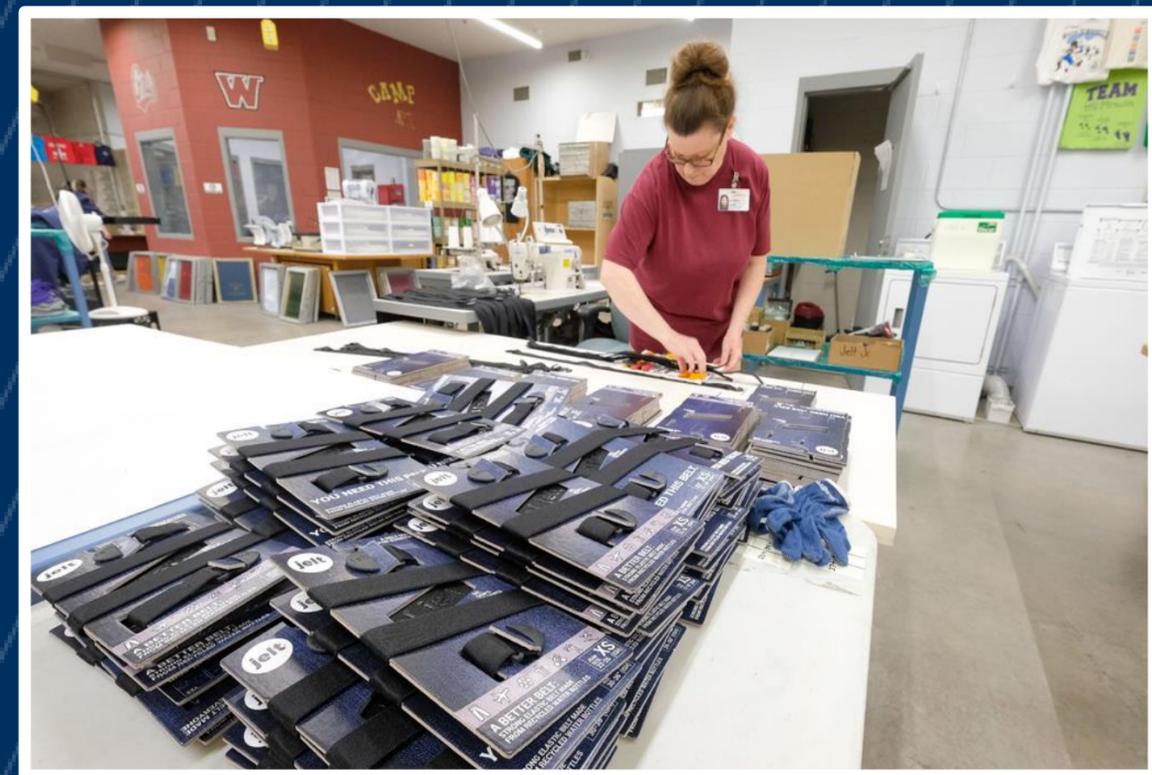
Achievements – 2020 and 2021

- Received a \$673,000 Second Chance Act Federal grant – CAMPP MT
 - Partnership with OPI, DPHHS
 - Evidence Based Parenting Curriculum
- Continued providing hunting access
- Expanded the Commercial Driver's License Program
- Took over management of the Work and Reentry Center living
- Received "Made in Montana" designation
- Established two new pre-apprenticeships programs
- Worked with DNRC on five wild land fires and performed over 3,000 man-hours of community service



Achievements - Continued

- Established a sublimation printing program at MWP
- Began certified program partnerships with Simms Fishing and TrussLox
 - Continuing conversations with Simms Fishing to expand and provide post-release employment with the company.
- Facilitated Giving Tree for 227 children with incarcerated fathers and worked with 290 inmates to record books for their children the past two Christmas seasons
- Cut, split and hauled ninety large dump trucks of firewood for the annual firewood giveaway – in partnership with Sun Mountain Lumber and the City of Deer Lodge



MCE Goals

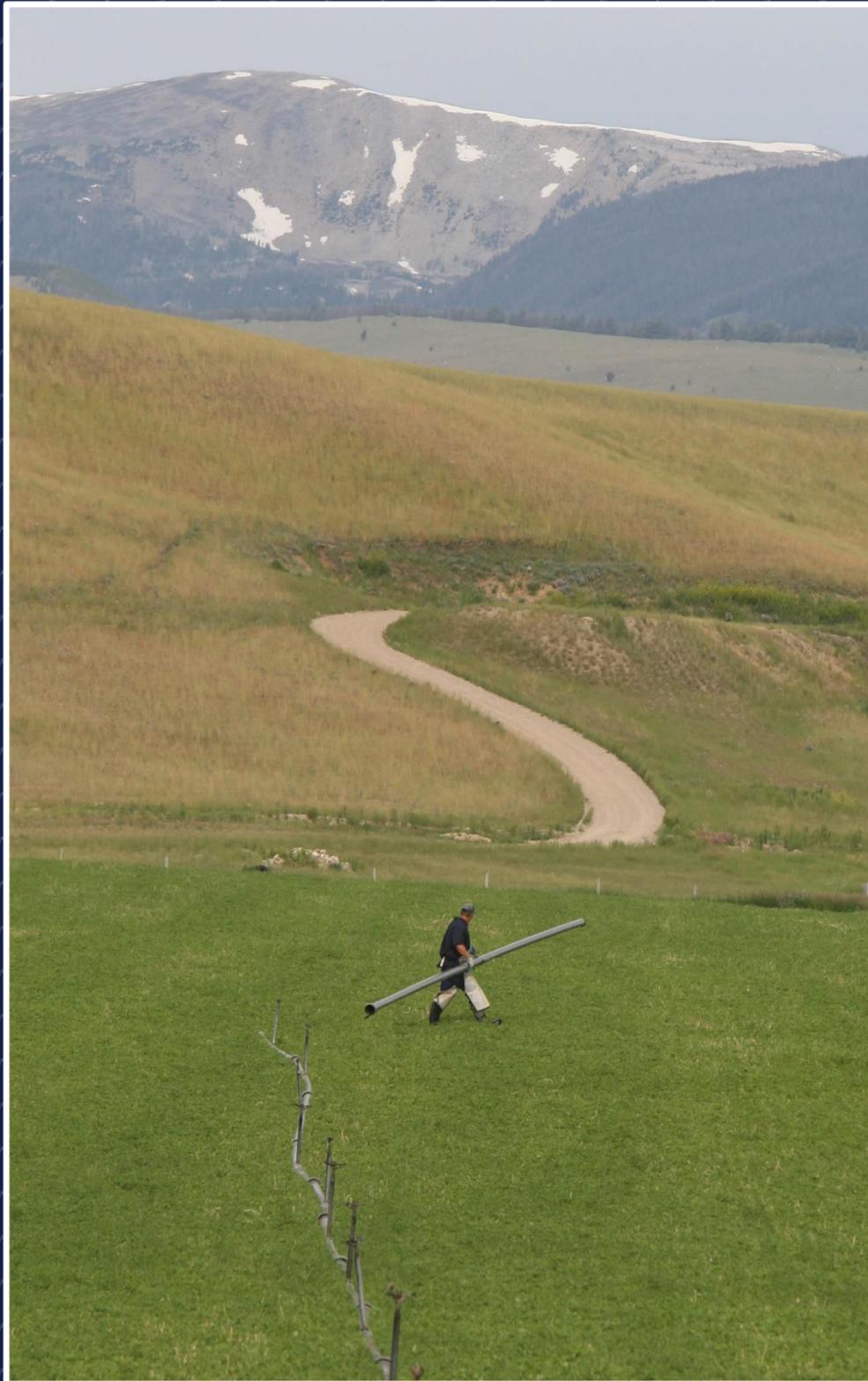
- Maintain self-sufficiency in our Enterprise and Internal Service Fund Programs
- Increase the number of nationally recognized certifications and pre-apprenticeships program offerings
- Increase outcomes of offenders enrolled in general and vocational programs
- Track offender employment after release
- Increase the number of offenders released with all personal documentation required for successful transition
- Ensure there are zero escapes from the Work and Reentry Center and work programs outside the fence
- Maintain safety and security throughout all MCE Programs

Strategic Goal	Increase offender success and reduce recidivism
Objective:	Address individual criminogenic risks, needs and responsivity.
Activities:	<ol style="list-style-type: none"> 1. Conduct validated evidence-based risks and needs <u>assessment</u> 2. Develop individual case plans in OMIS/YMS 3. Use validated evidence-based programs and practices to address the 4 primary risk factors. 4. Implement quality assurance and fidelity measures and processes. 5. Strive to deliver more incentives than interventions for offenders.
Performance Measures:	<ol style="list-style-type: none"> 1. All offenders have an assessment as dictated by <u>procedure</u> 2. Measure submissions of conditional discharges and terminations from supervision 3. Complete QA processes by the end of FY2021 4. Measure percentage of EBP evaluated using correctional best practice checklist
Objective:	Increase personal documentation given to offenders prior to release
Activities:	<ol style="list-style-type: none"> 1. Renew MOU with Motor Vehicle Division for DL and ID 2. Communicate services MCE provides to all <u>facilities</u> 3. Hire additional FTE to provide more frequent trips to other facilities
Objective:	Improve training programs – partner with Department of Labor and Industry for additional pre-apprenticeships
	<ol style="list-style-type: none"> 1. Identify all current MCE programs that qualify for <u>pre-apprenticeships</u> 2. Work with Montana Contractor’s Association to develop feeder program

MCE Programs

Agriculture

- Range Cattle
- Dairy Cattle
- Crops
- Milk Processing
- Community Worker Program
- Wild Land Fire Crew



- **License Plate Factory**

- 500,000 plates produced annually
- Print Registration Tabs and Decals
- Ship directly to counties and customers



- **Food Factory**

- **Cook Chill**

- 13,500 meals per day

- **Bakery**



- **Inmate Commissary**

- Services 2,700 inmates in five facilities
- Net Proceeds are deposited into the Inmate Welfare fund



Industries - Montana Women's Prison

- Sewing
- Embroidery
- Screen Printing
- Dog Training
- Dog Boarding
- Dog Grooming
- Sublimation products
- Certified Industry Programs through Bureau of Justice Assistance
 - Jelt Belt, Simms Fishing & TrussLox

Industries – Montana State Prison

- Furniture
- Upholstery
- Print
- Sign
- Sewing
- Centralized Laundry



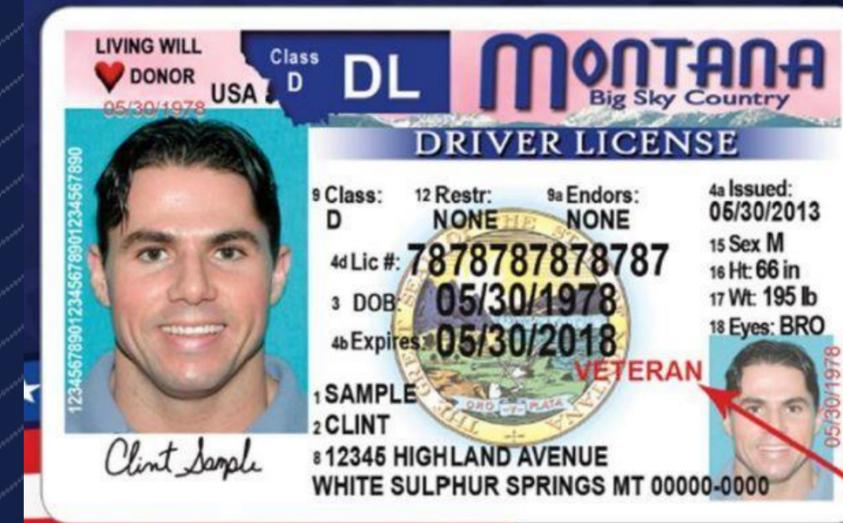
General and Vocational Education

- HiSET preparation
- Special Education
- Library Services
- Life Skills
- Parenting
- CAMPP MT
- Automotive Technology
- Computer Technology
- AutoCAD
- Welding
- Job Readiness



Training and Reentry Services

- Montana Driver's License
- Montana Identification Card
- Duplicate Social Security Card
- Duplicate Birth Certificates
- OSHA 10 training
- Forklift safety
- First Aid
- Transitional Services
 - Education and Training Portfolios
 - Connecting releasing offenders with employment services and employers



Work and Reentry Center Living Unit

- 205 Bed Unit
- Operated as a pre-Prerelease
- Offender Treatment & Programs
 - Sex Offender Programming (SOP 2 & SOP 3)
 - Victim Impact Panel
 - CD and MH Counseling
 - On-site clinic and dental office
 - Driver's License and ID services
 - Commercial Driver's License training
- Offenders work outside the fenced compound
 - Agriculture, Canteen, Food Factory, Warehouse
 - Work in the Community for non-profit or governmental agencies
 - Work on the Offender Fire Crew



MCE Budget General and State Special Revenue Fund Budgets

Major Budget Highlights LFD page D-135

- 2023 Biennium budget is \$1.1 million (10.4%) higher than 2021 Biennium

Budget Requests LFD – page D-137 and Governor’s Budget book page D-67

- NP-6414001 – Increased Spending Authority in Canteen
 - \$350,000 each year of the biennium
 - State Special Revenue
 - The spending authority has to be in line with the inmate purchases.

NP – 6414003 – Program 4 Overtime

- \$10,400 each year of the biennium
- Minimal overtime costs associated with the general funded 27.5 FTE

MCE Proprietary Fund Programs

Proprietary Fund Program Descriptions are found on the LFD Analysis, Pages D138 – D140

- Enterprise Fund
 - Agriculture
 - License Plate Factory
 - Industries
- Internal Service Fund
 - Food Factory (Cook Chill)
 - Motor Vehicle Maintenance

Rate Requests are found on the LFD Analysis, Pages D142 – D144

Laundry (D-142)

- The Laundry is not an internal service fund, as it is a small portion of the overall Industries Proprietary Fund Program – Rates affect General Fund Customers
 - Requesting a rate increase of \$.08 per pound, which will bring the per pound rate to \$.68
 - We are not asking for a rate increase for the delivery charge for each customer.
 - Delivery rates are also found on page D - 142

MCE Internal Service Fund Rates, continued

Food Factory (D - 143)

- The Food Factory provides bulk and trayed meals
- Bulk meals are sold at cost of food, with a 5% spoilage percentage added to the top of the actual cost and overhead based on the customer's percentage of meals to the overall meals
 - Requesting a \$.10 per meal and \$.04 accessory packet cost increase to cover the LRB expansion that was approved in the 2019 Session. The project is not completed, and the rate increase will not go into effect until the expansion is completed and the loan payback starts .
 - Delivery charge and overhead rate percentage requires approval, but has not changed from the current biennium

Motor Vehicle Maintenance (D – 144)

- Services are charged for parts and labor
 - Parts are sold at cost
 - Requesting an increase of 2% to the supply fee charged as a percentage of parts
 - We are not requesting an increase in the per hour labor charge. The current rate of \$28.45 per hour requires approval

In conclusion

- MCE is an important component of Montana's criminal justice system
- MCE staff are passionate about what they do each day, and that is preparing offenders by
 - Teaching
 - Training
 - Transforming
- We can and must do a better job with training programs and transitional services to reduce recidivism – and help released offenders to live a life after prison that is crime free
 - Preparing for a job is not the same as getting a job
 - Getting a job is not the same as keeping a job
 - Offenders who find employment within the first three months of release are more likely to stay out of prison – DOL statistics
- MCE Produces beautiful furniture, over 250 types of license plates and choice beef cattle. These are not our final products – our final products are the offenders we release back to our communities as valuable employees, good neighbors and taxpaying citizens – creating a safer Montana – *for everyone*





Thank you for your time
I am available for any questions you may have

Gayle M. Butler, Division Administrator