

Programs & Facilities Bureau



Programs & Facilities Bureau (PFB): At A Glance

Contracts:

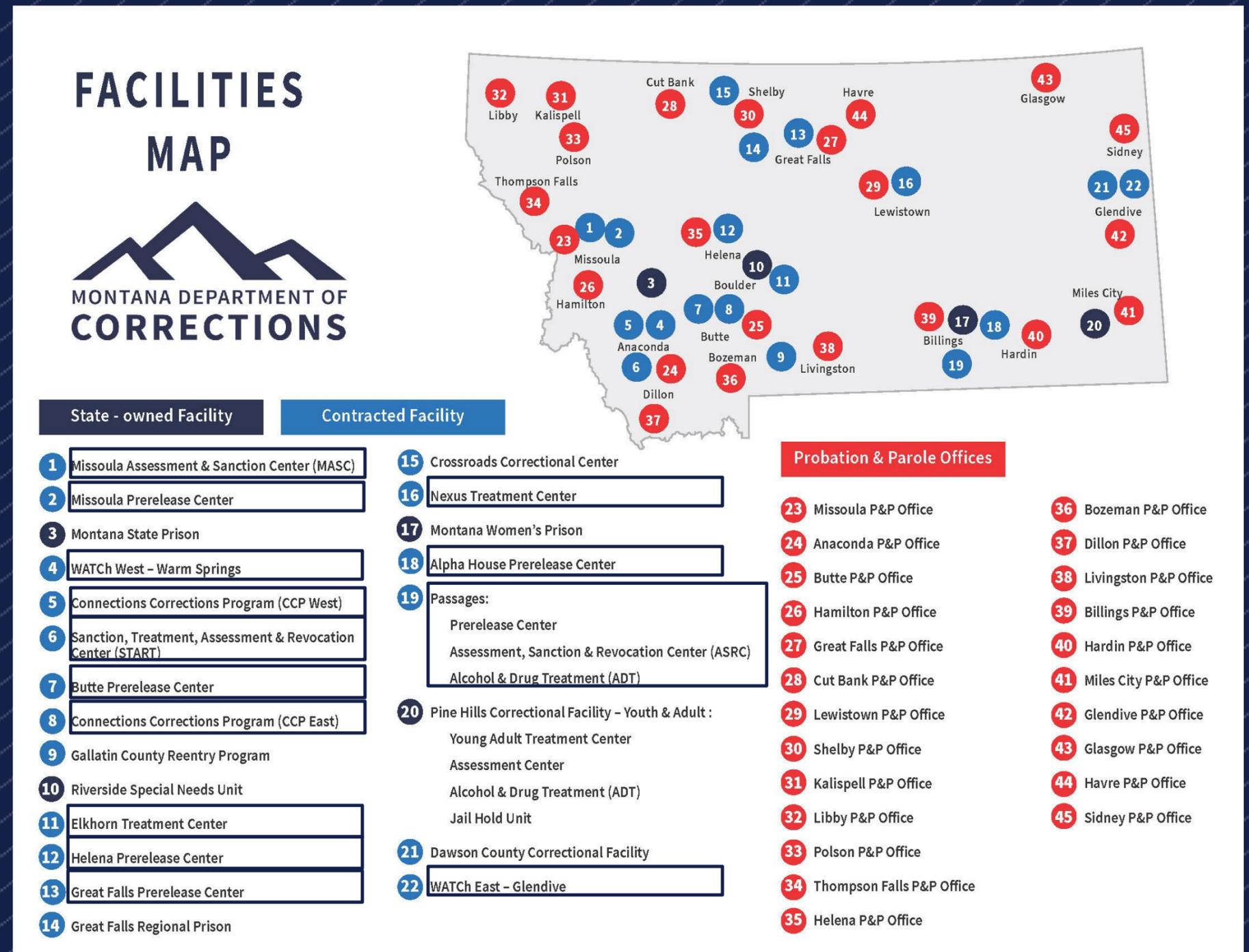
- 16 contracts for 18 programs with 1,754 beds in 14 locations across Montana
- 9 service contracts

Total Budget: \$51,908,746

- \$50,622,161 in contracted services

9.5 FTE

- 5 assigned to population-specific issues and contract management
- 4.5 assigned to MASC, including 1 modified FTE



Contracted Facility Types

- **Assessment/Sanction Centers**
- **Residential Substance Use Disorder (SUD) Treatment Facilities**
- **Prerelease Centers**

How Do Offenders Get To These Placements?

■ Offenders on Inmate Status

- Offenders Committed to the DOC
 - Direct placement of new DOC Commits by PPD staff from the community or jail
 - Placement by staff at an Assessment/Sanction Center after review of the case and all of the related factors

■ From Prison

- As a condition of their parole as ordered by the Board of Pardons and Parole (i.e. parole upon completion of a prerelease center)
- With an endorsement from the Board of Pardons and Parole
- Provides a structured, step-down for offenders transitioning to the community

How Do Offenders Get To These Placements?

■ Offenders on Community Supervision

- Probationers
 - As an initial condition of their supervision (§46-18-201 (h-i), MCA)
 - In response to violations of the conditions of their probation via the MIIG
 - Up to 90 days, imposed by a DOC Hearing Officer as the least restrictive placement (§46-23-1028 (2), MCA)
 - Up to 9 months, imposed by the Court
- Parolees
 - In response to violations of the conditions of their parole via the MIIG
 - Up to 90 days, imposed by a DOC Hearing Officer as the least restrictive placement (§46-23-1028 (2), MCA)
 - Up to 9 months, imposed by the Board of Pardons and Parole
- Conditional Release
 - In response to violations of the conditions of their conditional release
 - Up to 90 days, imposed by a DOC Hearing Officer



Assessment/Sanction Centers

How Is An Offender's Placement Identified?

■ Case Review

- Court Orders/Recommendations
- Sentence Requirements/Limitations
- Criminal History
- Placement History
- Severity of the Offense
- Victim Input/Information
- Facility Behavior
- Offender Special Needs
- Offender Goals
- Readiness for Treatment/Programming

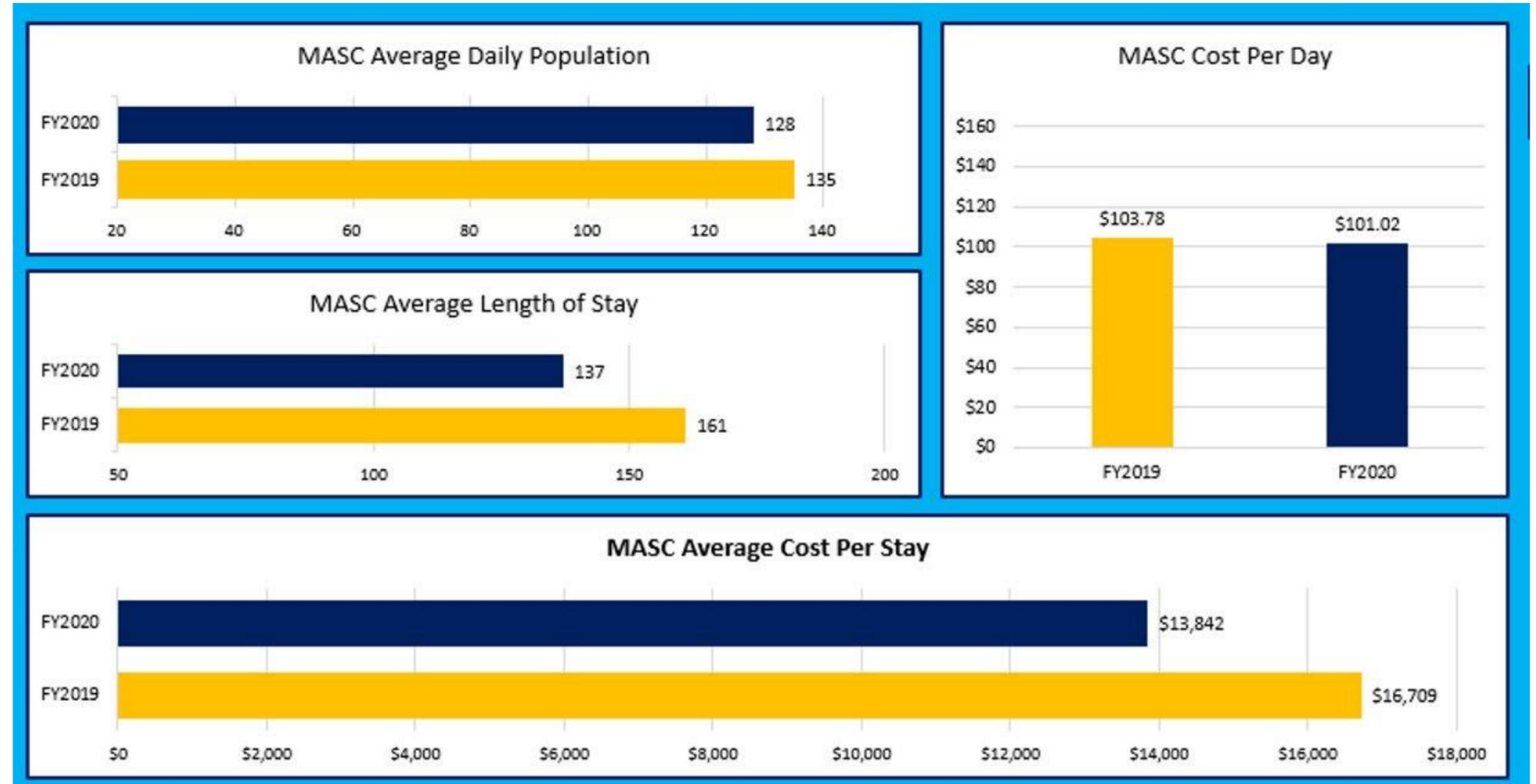
■ Assessment/Evaluation

- Risk/Needs Assessments
- Screeners
- Specialized Evaluations
 - Substance Use Disorder
 - Mental Health
 - Sex Offender-Specific

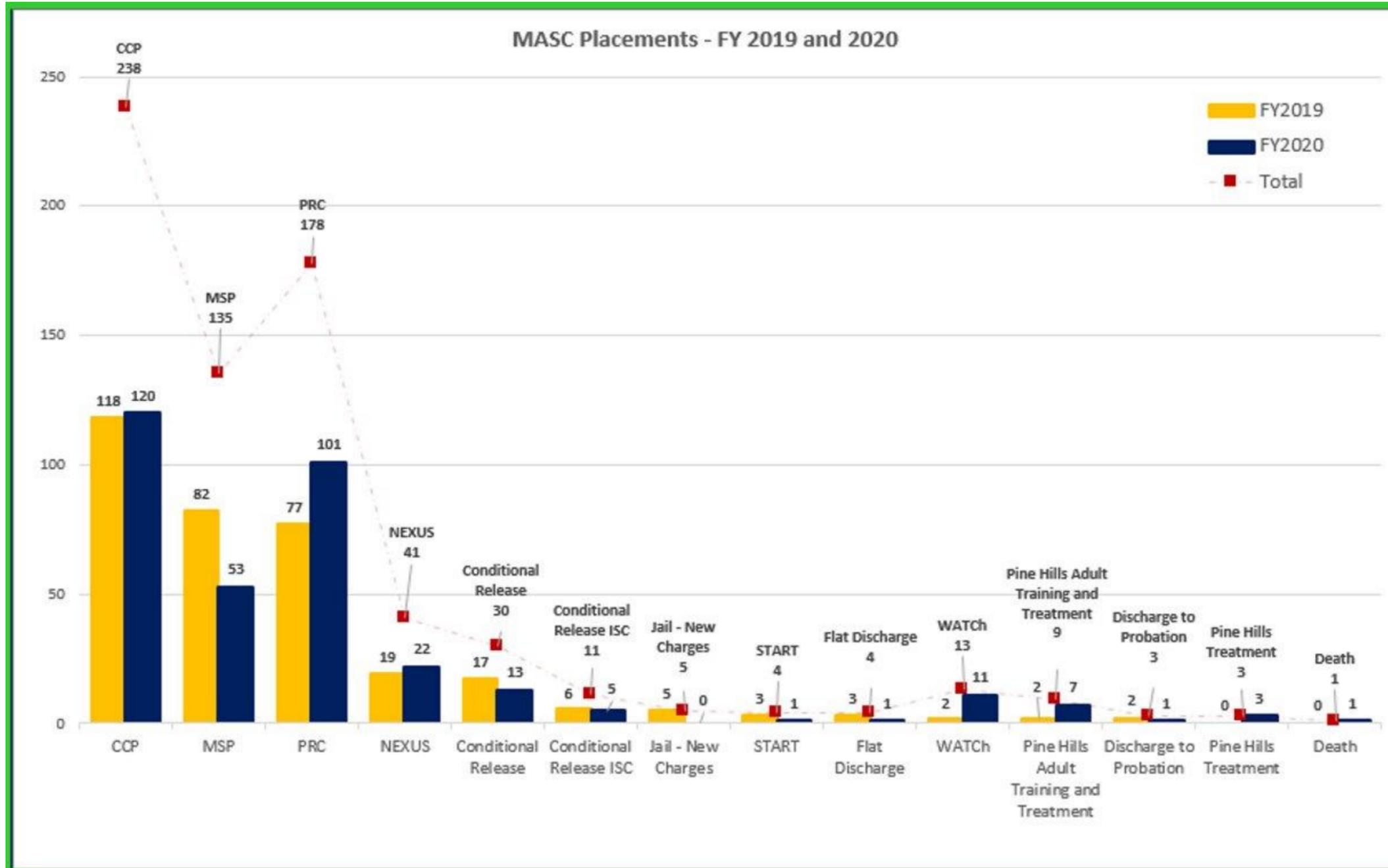
Assessment/Sanction Centers

■ Missoula Assessment / Sanction Center (MASC)

- Located in Missoula
- Hybrid DOC / Contracted Facility
- 144 Male Beds
- 4.5 PFB FTE + 1 PPD FTE
- \$4,726,757.80 (FY 2020 actual)



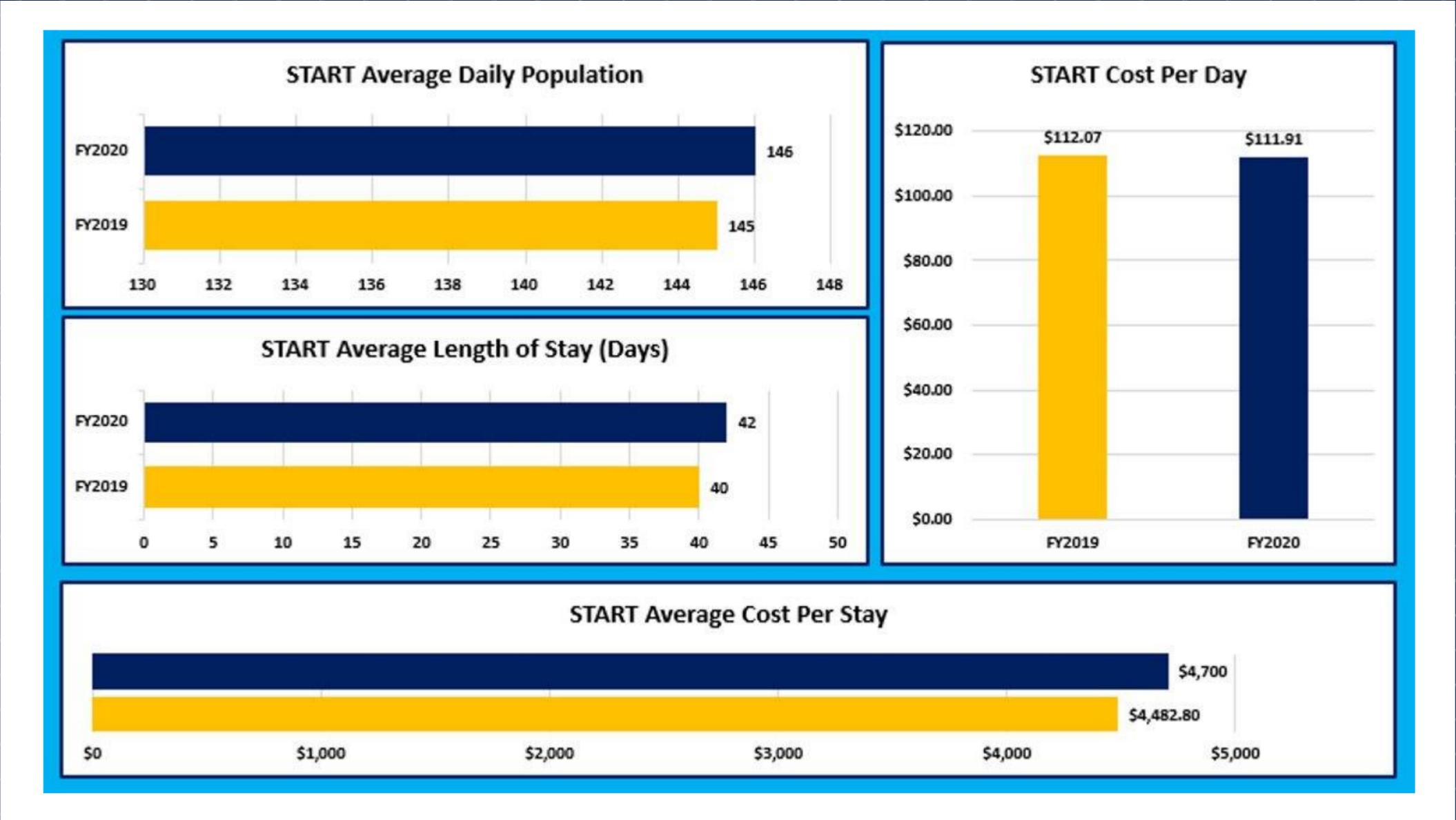
MASC Placements



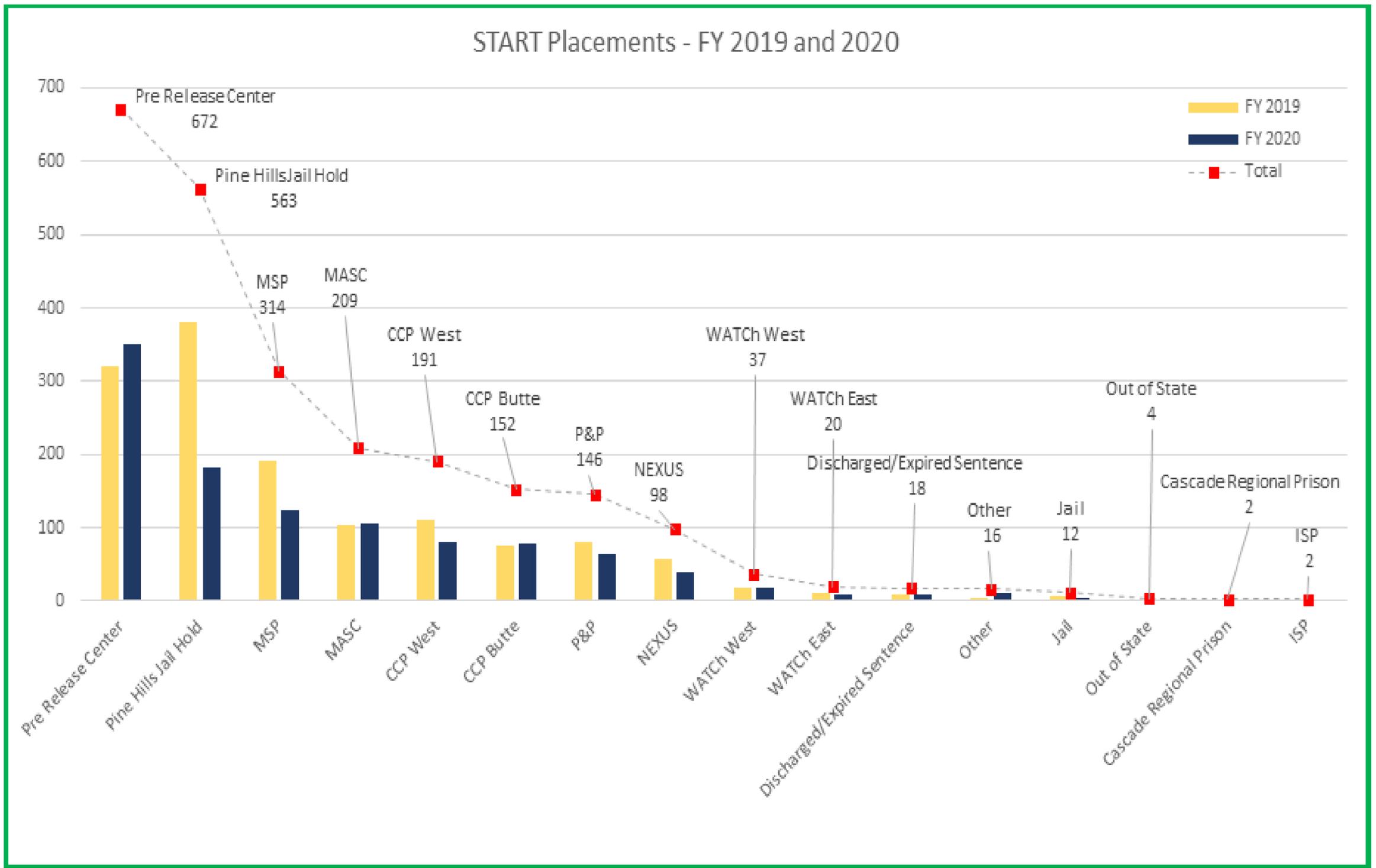
Assessment/Sanction Centers

START -

- Located in Anaconda
- Contracted Facility
- 152 Male Beds
- 1 PPD FTE
- Contract Value = \$5,435,748



START Placements



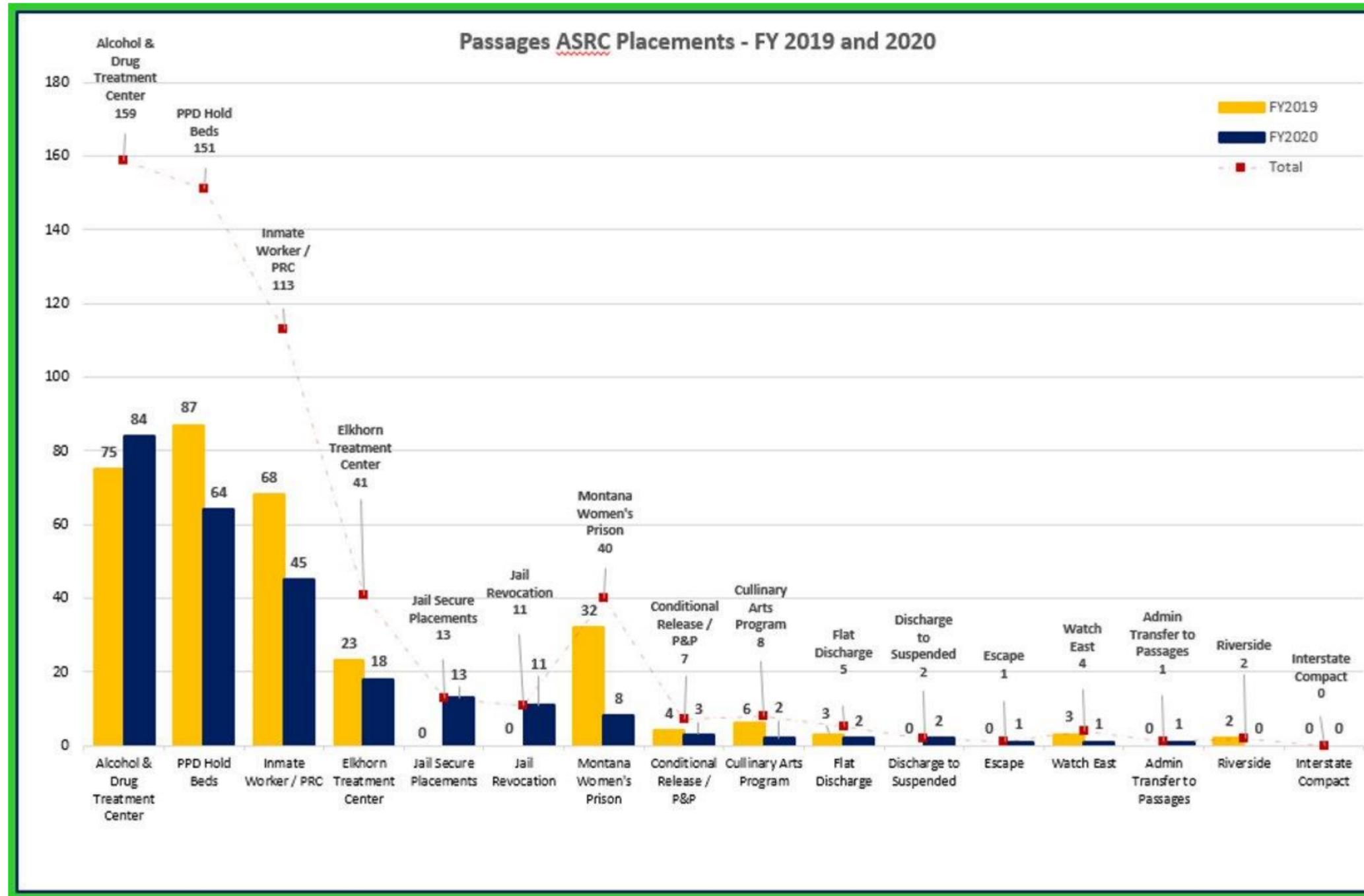
Assessment/Sanction Centers

■ Passages ASRC –

- Located in Billings
- Contracted Facility
- 72 Female Beds
- 1 PPD FTE
- Contract Value = \$5,884,123 (combined with PRC and ADT)



Passages ASRC Placements





Residential SUD Treatment Facilities

Residential SUD Treatment Facilities

■ Three Facility Types:

- DUI Treatment Facilities
- 90-Day SUD Treatment Facilities
- Long-Term Treatment Facilities

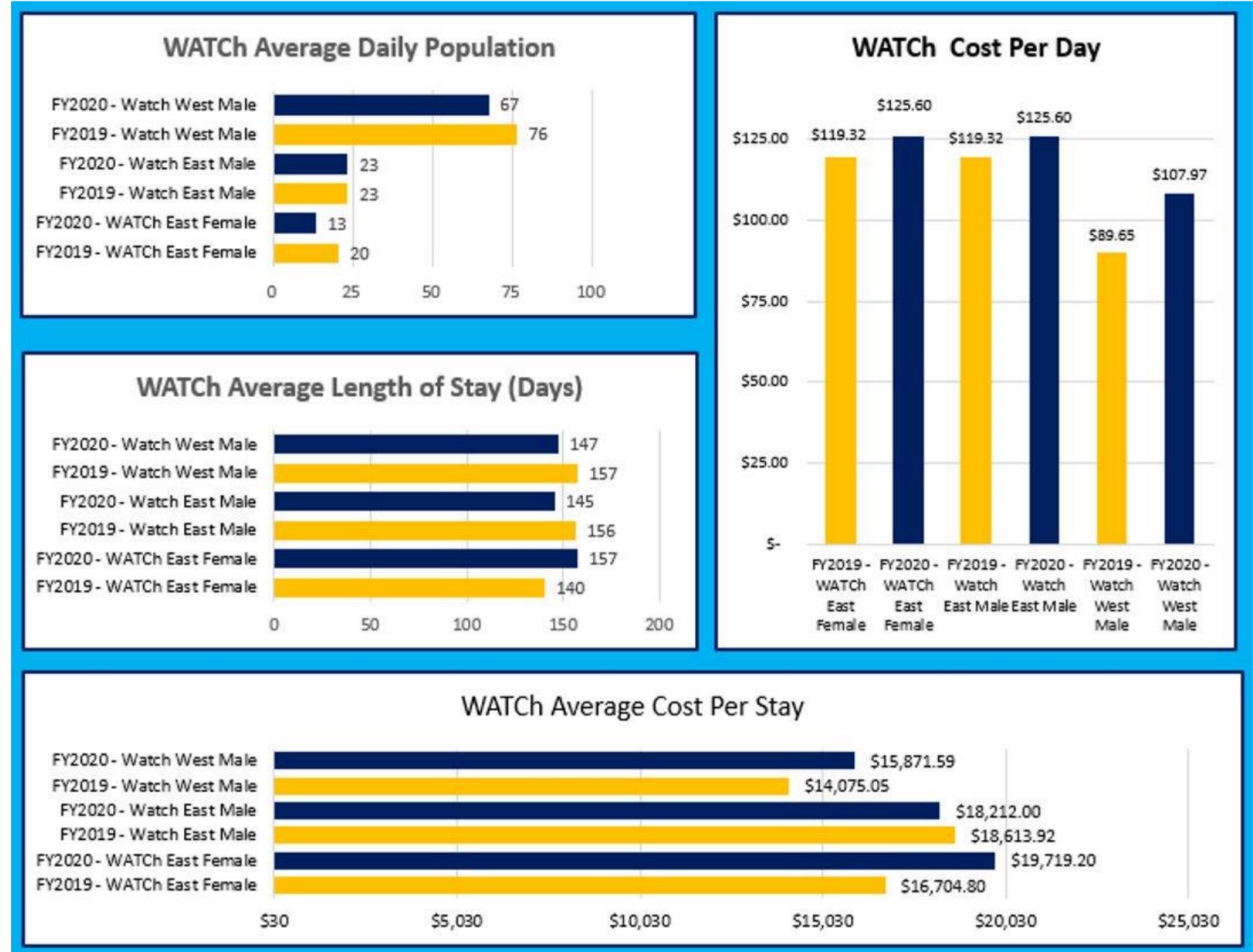
DUI Treatment Facilities

WATCh East—

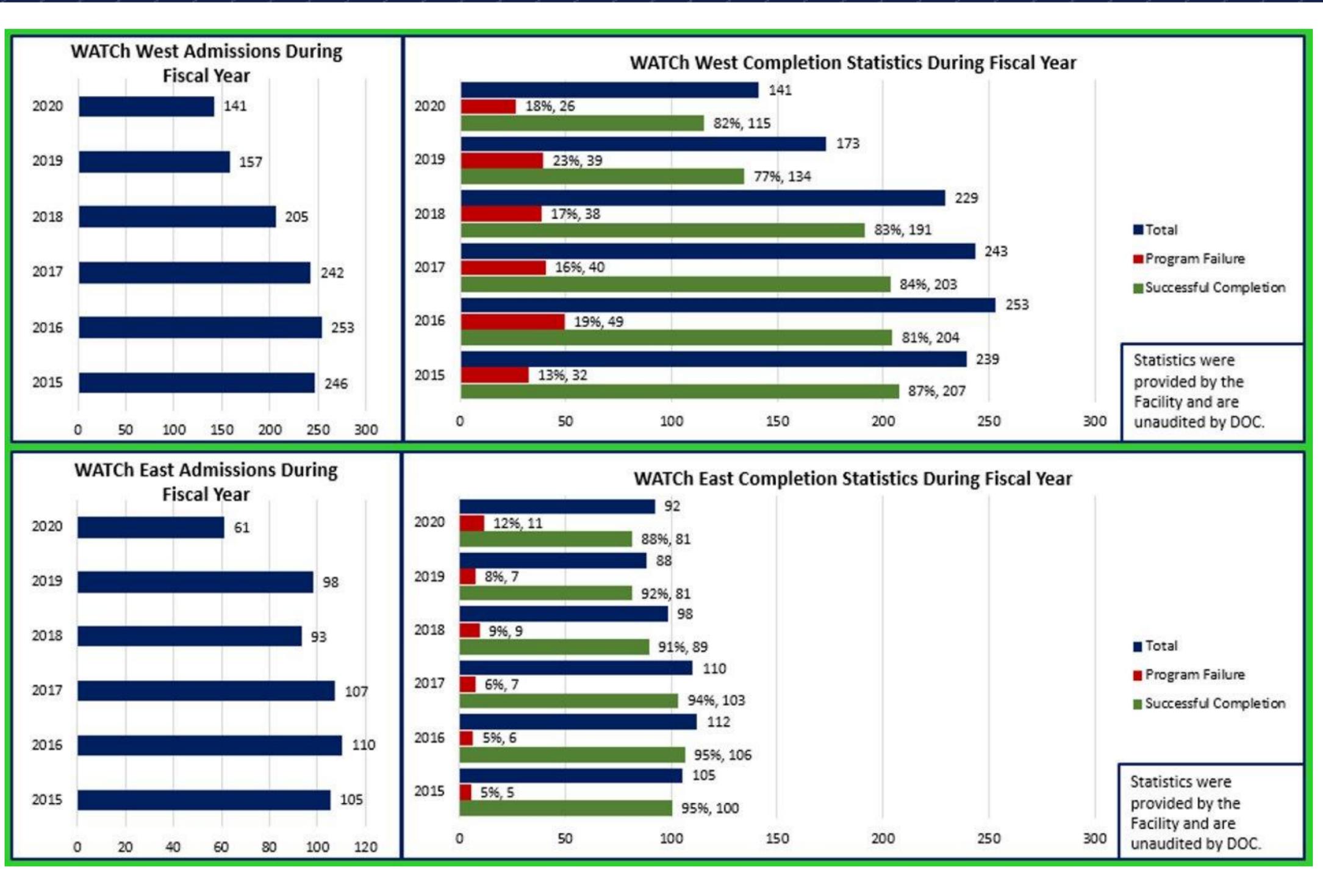
- Located in Glendive
- Contracted Facility
- 50 male/female beds
- 1 PPD FTE
- Contract Value = \$1,924,411

WATCh West—

- Located in Warm Springs
- Contracted Facility
- 81 male beds
- 1 PPD FTE
- Contract Value = \$1,925,864



DUI Treatment Facilities



90-Day SUD Treatment Facilities

■ CCP West—

- Located in Warm Springs
- Contracted Facility
- 86 male beds
- 1 PPD FTE
- Contract Value = \$2,363,667

■ CCP East—

- Located in Butte
- Contracted Facility
- 62 male beds
- 1 PPD FTE
- Contract Value = \$1,990,987

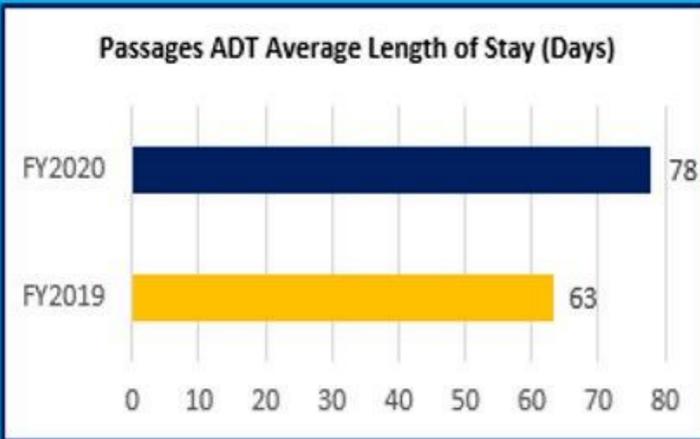
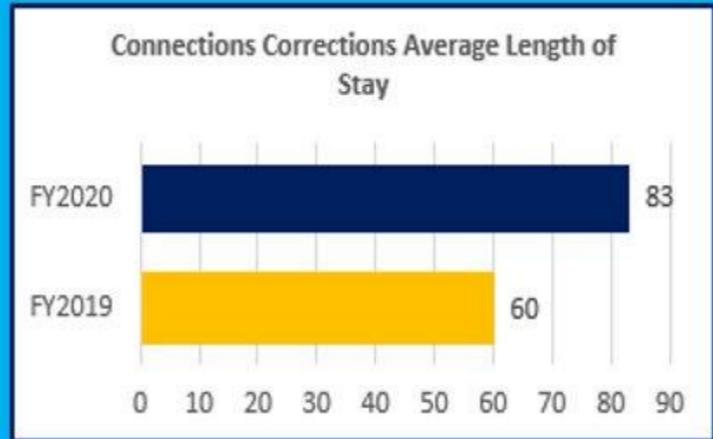
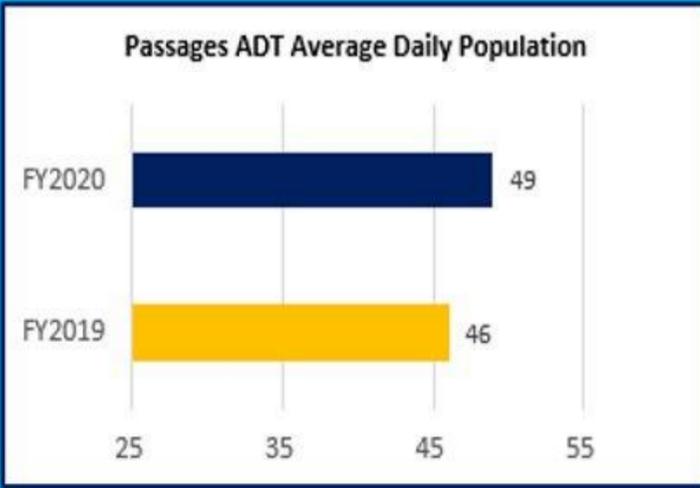
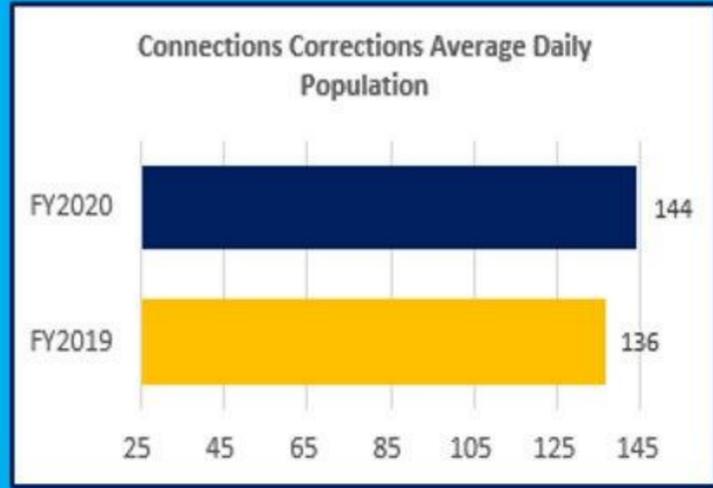
■ Passages ADT—

- Located in Billings
- Contracted Facility
- 55 female beds
- 1 PPD FTE
- Contract Value = \$5,884,123
(combine with PRC and ASRC)

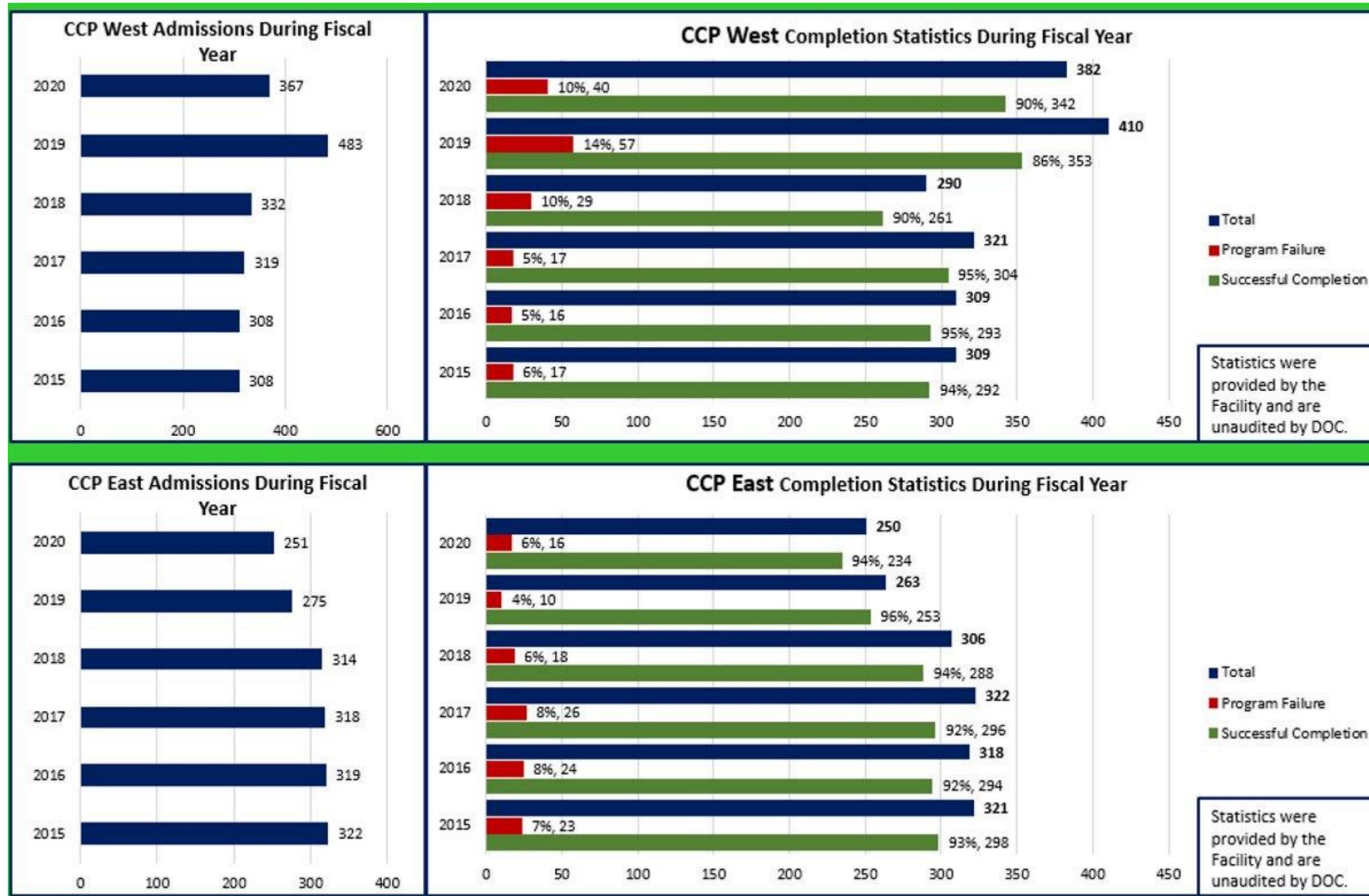
■ Pine Hills 90-Day Treatment—

- Located in Miles City
- DOC Facility
- 22 male beds

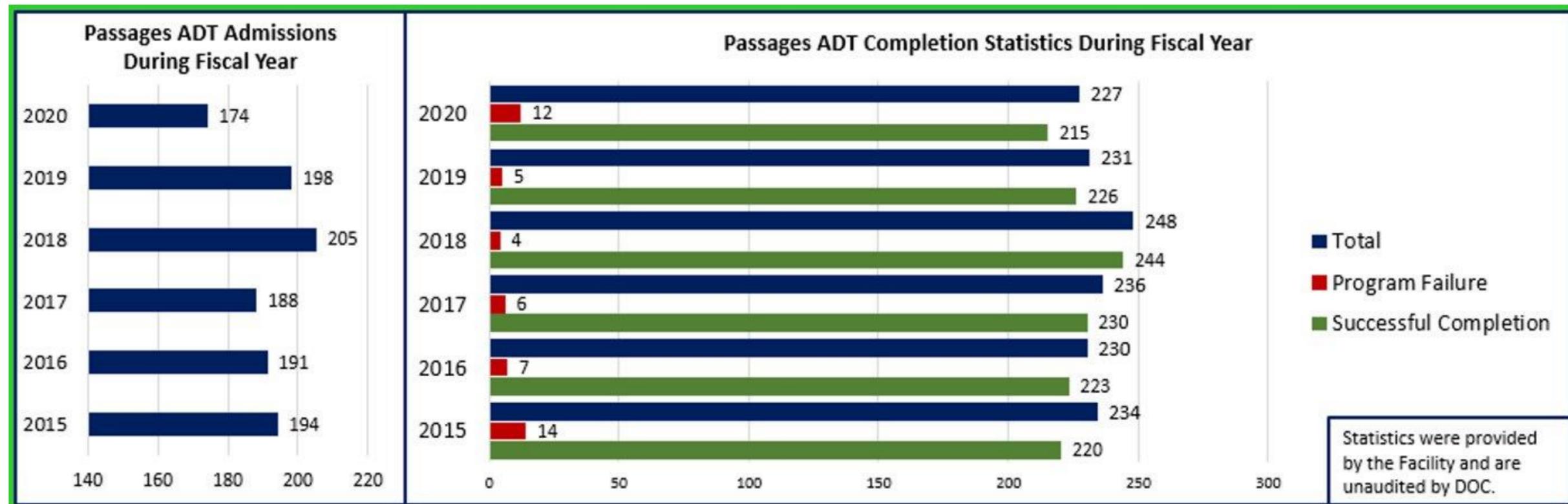
90-Day SUD Treatment



90-Day SUD Treatment Completion Statistics



90-Day SUD Treatment Completion Statistics



Long-Term SUD Treatment Facilities

■ Nexus—

- Located in Lewistown
- Contracted Facility
- 82 male beds
- 1 PPD FTE
- Contract Value = \$3,984,267

■ Elkhorn Treatment Center—

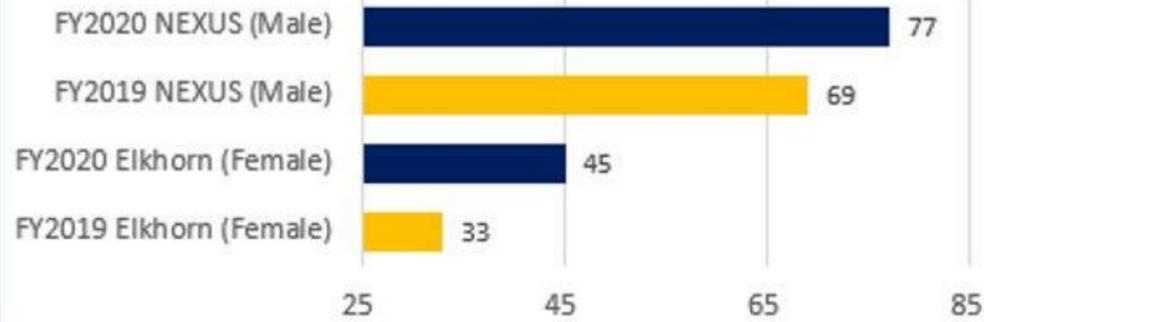
- Located in Boulder
- Contracted Facility
- 51 female beds
- Up To 5 beds are used for 90-day treatment
- 1 PPD FTE
- Contract Value = \$2,310,998

■ Pine Hills Adult Training and Treatment Program—

- Located in Miles City
- DOC Facility
- 22 male beds

Long-Term SUD Treatment Facilities

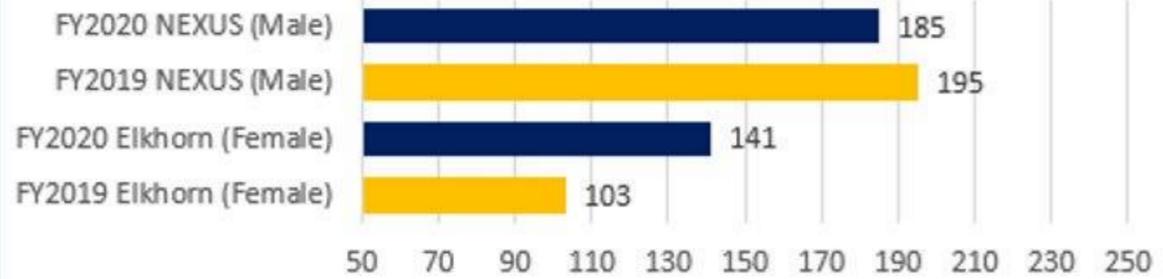
Meth Treatment Average Daily Population



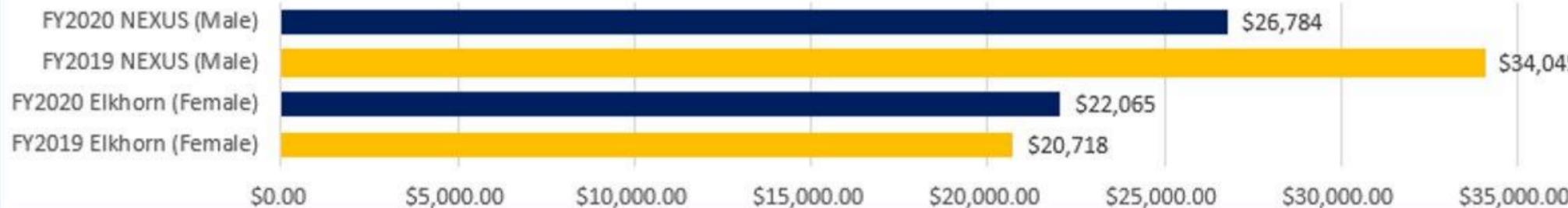
Meth Treatment Cost Per Day



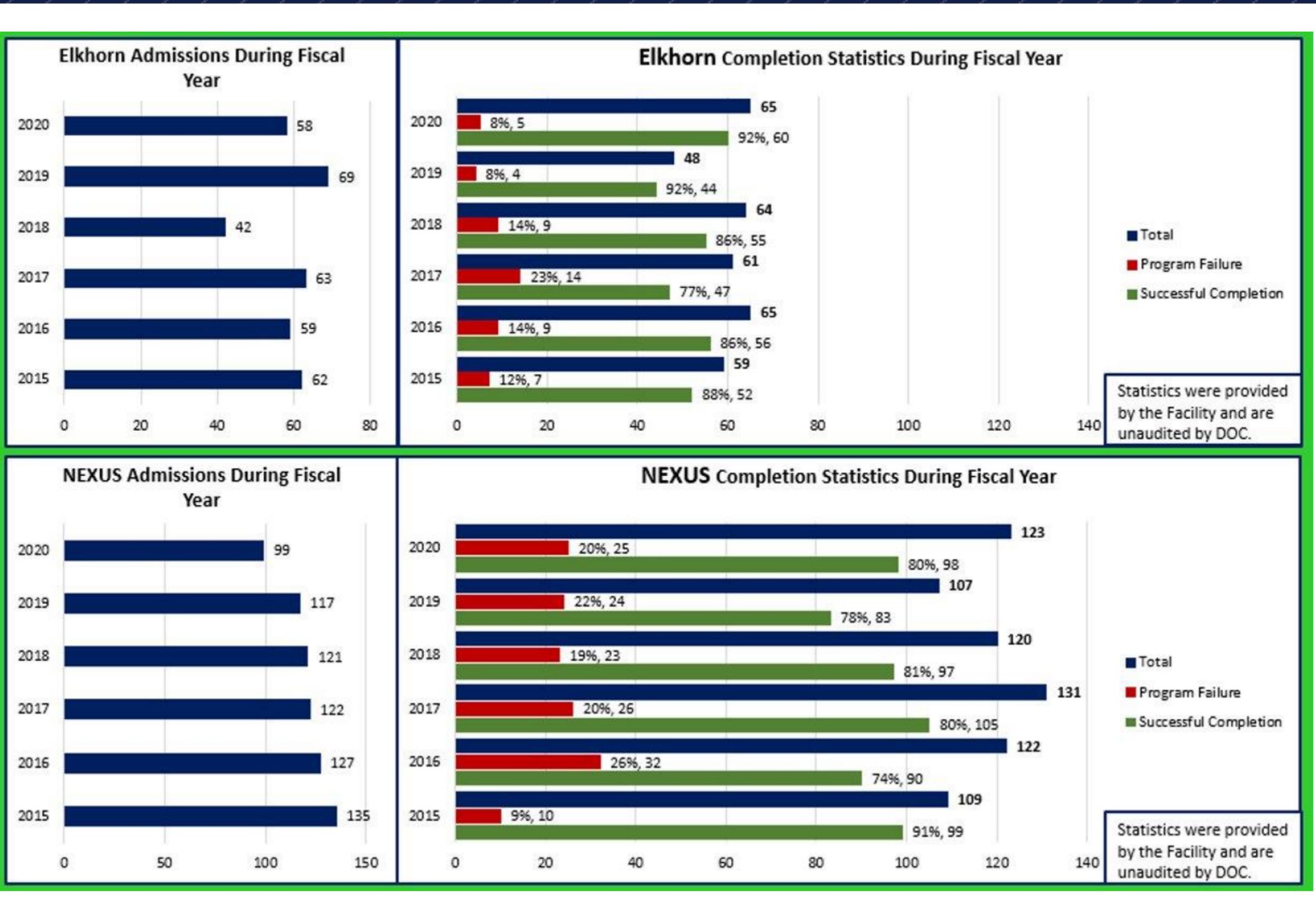
Meth Treatment Average Length of Stay (Days)



Meth Treatment Cost Per Stay



Long-Term SUD Treatment Completion Statistics





Prerelease Centers

Prerelease Centers

■ All Contracted Facilities

■ Located in:

- Bozeman:
 - 34 Male Beds (PRC Beds), Contract Value = \$969,112
- Billings:
 - 173 Male Beds (PRC and Sanction/Hold Beds), Contract Value = \$3,504,645
 - 76 Female Beds (PRC and MH PRC Beds), Contract Value = \$5,884,123
(Combined with ASRC and ADT)
- Butte:
 - 120 Male Beds and 60 Female Beds (PRC and Sanction/Hold Beds), Contract Value = \$3,863,141

Prerelease Centers, Cont.

■ Located in:

- Great Falls:
 - 169 Male Beds and 36 Female Beds (PRC, Veteran's, and Sanction/Hold Beds), Contract Value = \$4,477,954
- Helena:
 - 109 Male Beds (PRC, WATCH Aftercare, and Sanction Beds), Contract Value = \$2,713,573
- Missoula:
 - 94 Male Beds and 23 Female Beds (PRC Beds), Contract Value = \$3,052,178

■ Specialized Prerelease Center Programs—

- Great Falls Veteran's Reentry Program
- Culinary Arts Program
- Inmate Worker Placements



Facility Screening Committees

- Present at all prerelease and treatment facilities
- At least 3 members (a member of the public, a local law enforcement representative, and a P&P representative)
 - Modeled after the requirements in §53-30-312, MCA (Community Corrections Act).
- Consider every application to determine approval or denial, based on eligibility and DOC/local criteria
- DOC cannot override a committee's decision



Programs & Facilities Bureau's Role

Programs & Facilities Bureau's Role

■ Contract Management

- Contract Monitoring
- Invoice Review
- PREA Compliance Checks
- Facility Employee Background Checks and OMIS Access
- Corrective Action Planning and Follow-Up on Quality Assurance Audits
- Sanction/Hold Bed Tracking
- Facility Report Review

Programs & Facilities Bureau's Role

■ Population Management

- Length of Stay Reviews
- Inmate Worker Approvals
- Offender Travel Permits and Driving Requests
- Case Staffing
- Some Placement Authorizations
 - Secure Placement Requests for Offenders in Assessment/Sanction Centers and Escapees
 - Administrative Transfers for Medical or Mental Health Stabilization
 - Conditional Release Preauthorizations for Sexual/ Violent Offenders



Programs & Facilities Bureau's Role

■ Administrative Duties

- Correctional Program Checklist (CPC) Reviews and Follow-Up
- Offender Correspondence
- Offender Grievances
- OMIS Data Entry for Contracted Facilities
- Facility Hearing Appeals
- Procedure Updates
- Training for Contractors and DOC Staff
- Facility Management (HB 5 Project)
 - Dr. Xanthopoulos Building, Warm Springs, MT
 - Eastmont Campus, Glendive, MT
- Enhanced/Transitional Supervision Services (ETSS)
- Rental Vouchers/Transitional Assistance Funds

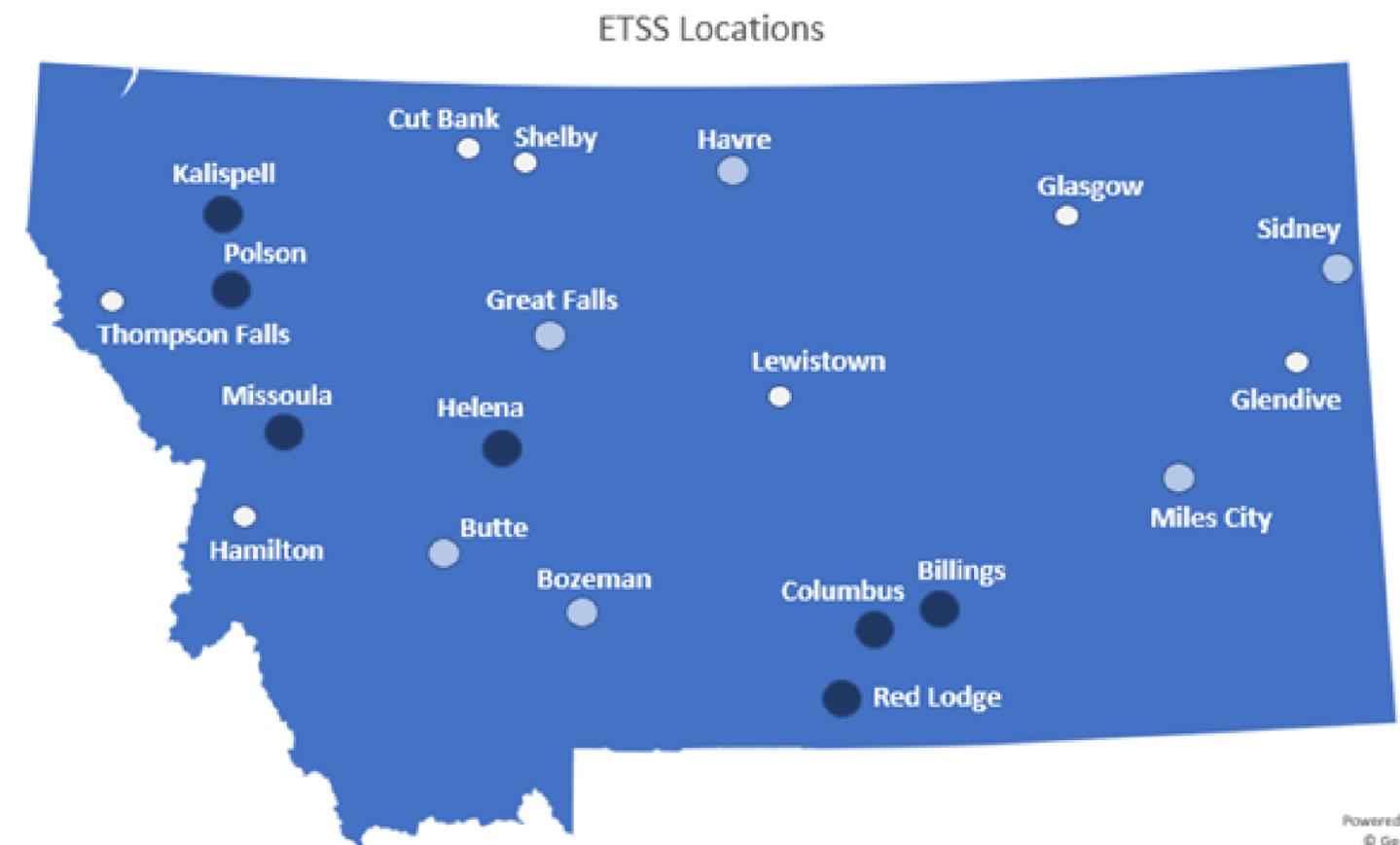
Enhanced/Transitional Supervision Services (ETSS)

■ New Program in FY 2020 to Provide More Resources for P&P

- 20 Service Areas Throughout Montana, with 3 Areas to be Implemented
- 690 Slots Currently Available

■ Service Types:

- Drug Testing
- Offender Check-Ins
- GPS and Itinerary/Schedule Monitoring
- Cognitive Behavioral Programming
- Employment Prep Assistance
- Application Assistance and Service Referrals



Enhanced/Transitional Supervision Services (ETSS)

■ Since Implementation...

- 266 Application Assistance sessions
- 639 Cognitive Behavioral Programming sessions
- 911 Job Development sessions
- 7,836 Check-Ins
- 13,909 UAs/BAs
- 115,032 days on some form of remote monitoring (GPS, SCRAM, drug patch, house arrest, etc.)

Rental Vouchers

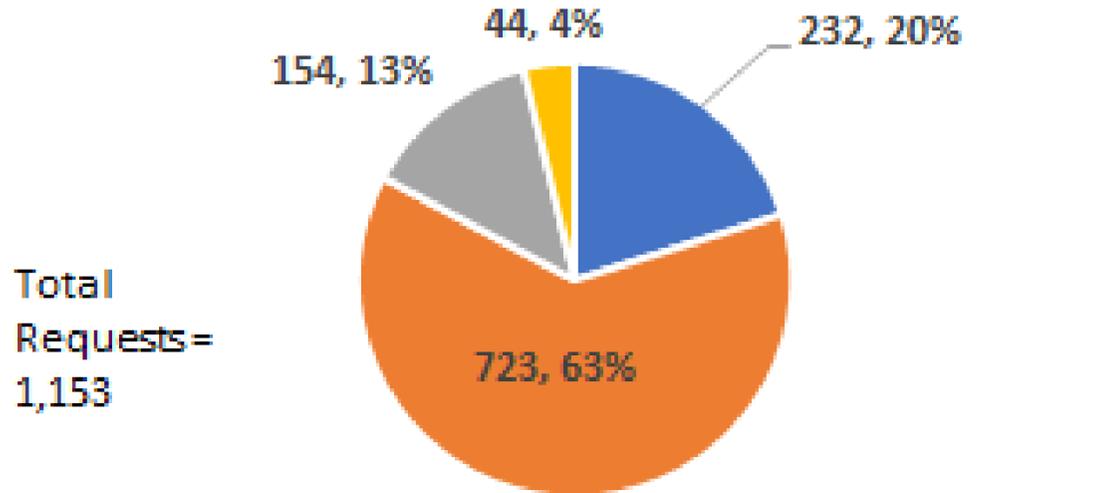
- **Rental Voucher Funds = \$200,000 per year**
 - 2019 Legislative Appropriation
 - §46-23-1041 and ARM 20.13.108
 - Covers up to 3 months of rental assistance to support offenders releasing from prison on parole during the critical first months following their release
 - Must be approved prior to leaving the prison and the offender must be referred by the Department for community-based programming or service

Transitional Assistance

- **Transitional Assistance Funds = \$400,000 per year**
 - General Fund set aside by DOC
 - Available for offenders reentering the community via parole or conditional release, in community corrections programs, or on probation
 - Funding requests must be reasonable, justifiable, and specifically allocated for a service, equipment, or other need supportive of successful release to or continuation on community supervision
 - Wide variety of uses allowed: i.e. housing assistance, housing deposits, emergency housing, transportation, treatment or programming costs

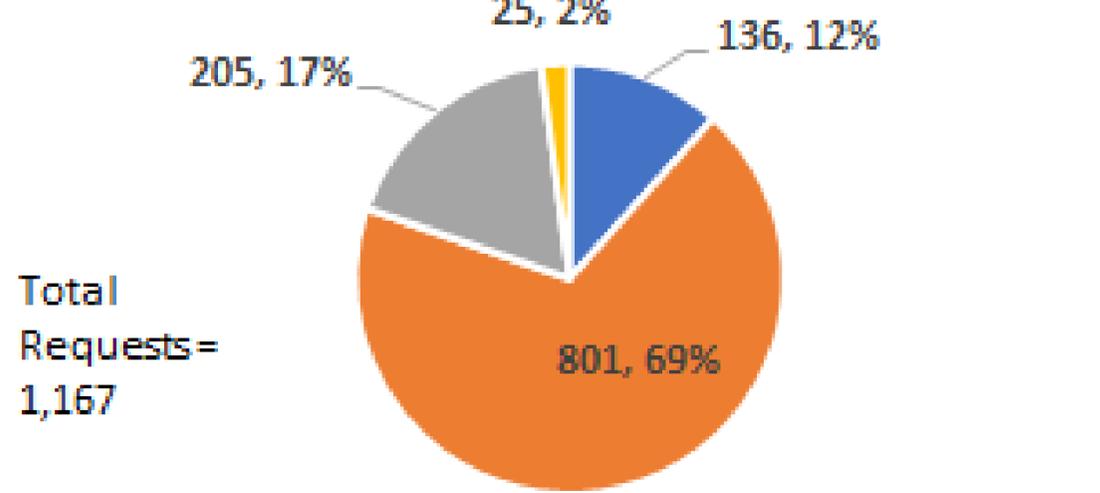
Rental Vouchers and Transitional Assistance

Total Requests for Financial Assistance
FY 2020



- Approved Rental Voucher Requests
- Approved Transitional Assistance Requests
- Approved Rental Voucher COVID-19 Exception Requests
- Denied Requests

Total Requests for Financial Assistance
FY 2021, through 12/31/2020



- Approved Rental Voucher Requests
- Approved Transitional Assistance Requests
- Approved Rental Voucher COVID-19 Exception Requests
- Denied Requests

Rental Vouchers and Transitional Assistance

Total Requests Approved FY 2020, by Gender & Location*

<u>Facility/Location</u>	<u>Male</u>	<u>Female</u>
MSP and Regional Prisons	242	N/A
MWP	N/A	48
Alt Secure Facilities	182	66
P&P	369	196

*some offenders may have been counted in multiple categories if multiple requests were approved.

FY 2020 Vendor Information

<u>Fund Type</u>	<u>Number of Vendors Paid**</u>
Rental Vouchers	25
Transitional Assistance	52
COVID-19 Rental Voucher Exception	41

**some vendors may be counted in multiple categories



Biennial Accomplishments

Accomplishments This Biennium

- **Statewide Implementation of ETSS in 23 communities around MT**
- **Implementation of PREA compliance checks for contracted facilities**
- **Implementation of the Rental Voucher Program**
- **Training for contractors:**
 - PREA Coordinator Work Session
 - Handling of Offender Escapes
 - Rental Vouchers/Transitional Assistance
- **Improvements in contract management efforts**
 - Corrective Action Planning for deficiencies noted by Quality Assurance
 - Development of contract management structure and standards

Accomplishments This Biennium

■ Collaboration with contractors and DOC staff to revise the screening procedure for placement of offenders

- Notification to Courts regarding placement of DOC Commits
- Increased transparency from facility screening committees regarding denials
- Changes to how screening results are reported to improve analysis and reporting
- Consistency in handling of offenders denied by all prerelease centers
- Consistency in how placement determinations are made

■ Collaboration with contractors and the Quality Assurance Office:

- Evidence-Based Programming
- Correctional Program Checklist Reviews

Evidence-Based Programming & Program Evaluation

- **Treatment and Programming Curriculum Review and Approval**
 - Evidence-Based Programming Committee
 - Focusing on programming that's rooted in proven best practices
 - Meta-analysis from multiple studies
 - Recommendations from nationally-recognized clearinghouses and program registries
 - Ability of the facility to deliver the programming with fidelity
 - 11 PFB Programs have had their curriculums approved by the committee, including programming designed to address substance use disorders, anger management, cognitive-behavioral restructuring, and more.

Evidence-Based Programming & Program Evaluation

■ Correctional Program Checklist (CPC)

- As required by statute (§53-1-211 (2)(a), MCA)—an evidence-based program evaluation tool that measures how closely correctional programs meet the known principles of effective intervention which are proven to reduce recidivism
- Selected by DOC as a measurement tool through consultation with the University of Cincinnati
- Considers these program components:
 - Adherence to risk, need, responsivity
 - Cognitive-behavioral programming
 - Role playing to practice new skills
 - Standard completion criteria
- 5 CPC evaluations completed on PFB facilities so far





Next Steps

Opportunities and Challenges

- **Collaboration with the Quality Assurance Office, Clinical Services Division, contracted community corrections providers, and community-based providers to:**
 - Improve consistency in substance use disorder evaluations
 - Development of evaluation standards
 - Creation of templates for referral forms, evaluation tools, and reports
 - Create a placement matrix that considers both offender risk of recidivism and substance use disorder needs
 - Improve information-sharing during offender transitions to increase continuity of care

Opportunities and Challenges

- Collaboration with the Quality Assurance Office to review quality of risk assessments completed by contractors and provide training as needed



Opportunities and Challenges

- **Development of an incentives and interventions grid with our contractors for response to offender behavior in facilities**

Opportunities and Challenges

- **COVID-19: Impacts on Facility Operations and Offender Movements**

COVID-19

- **Changes to Offender Movement, Both Process and Quantity**
- **Facility Operational Impacts:**
 - **Housing Capabilities**
 - **Staffing Levels**
 - **Day-to-Day Processes**



COVID-19

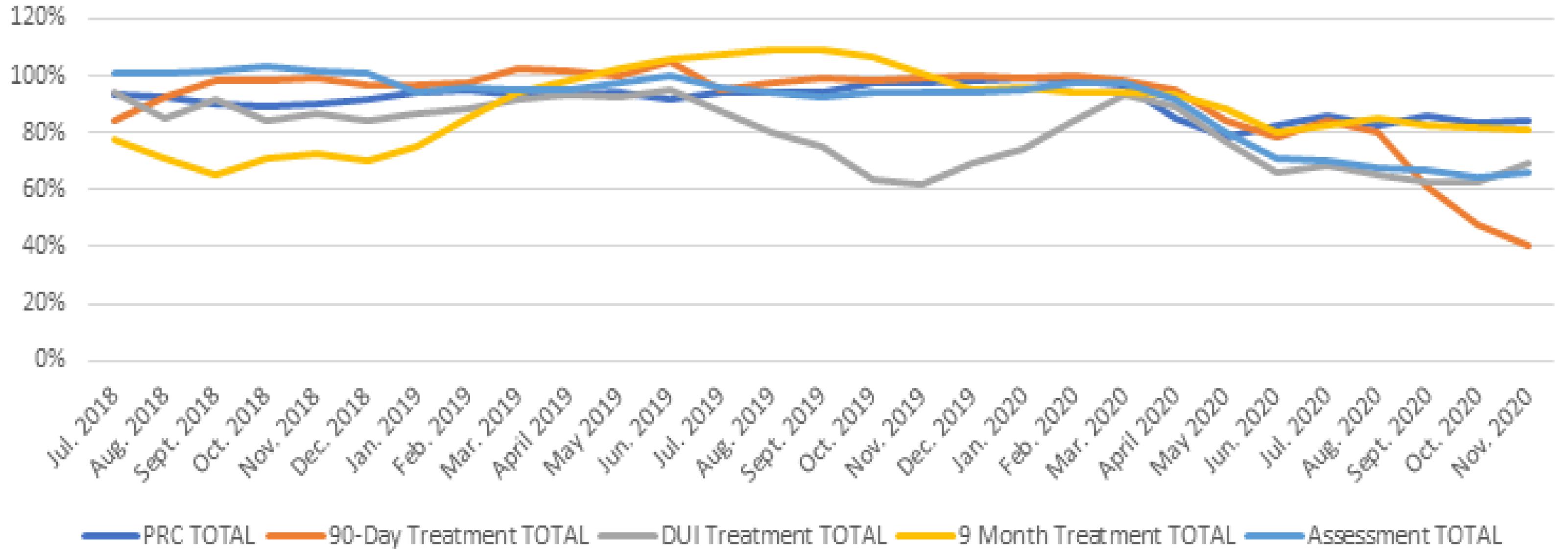
- **Financial Assistance to Facilities:**
 - **Subsistence Payments = \$4.3 million through November, 2020**
- **Equipment = \$15,826.78 per facility**
 - **Fogging Machines & Solution**
 - **Blood Pressure Units**
 - **Thermometers**
 - **Sanitizer Stations & Sanitizer**
 - **Handheld Cleaning Sprayers & Solution**

Opportunities and Challenges

- **Changing Population Landscape: Providing Treatment and Programming in the Community**



Bed Usage by Facility Type FY2019 to FY2021 YTD



Opportunities and Challenges

■ Legislative Audit Recommendations:

- Improving Contract Management
- Increasing Data and Data Analysis to Ensure Placements are Driven by Offender Risk of Recidivism and Clinical Need
- Establishing Outcome-Based Performance Evaluation of Contractors

Next Steps

- **Focusing on our priorities and challenges**
- **Monitoring and responding to population trends**
- **Making programmatic decisions to meet the needs of the offender population while maintaining fiscal responsibility and public safety**

Questions?

